

# Intensive Case Management Quarterly Performance Report

Results to September 30, 2016

Alia Tayea, Data & Evaluation Analyst

#### **Overview**

This report shows the progress of Intensive Case Management programs in Edmonton, which make up the largest component of the Housing First initiative. Program evaluation ensures that:

- o Public investment is used efficiently and optimally
- o Client and program successes are the focus of delivery
- o Continuous quality improvement can occur based on evidence
- o Funding decisions can be made objectively based on relative performance

The 18 indicators below focus on priority areas that have been mutually agreed among implementing, funding and advisory bodies. These indicators serve to drive continuous improvement by focusing attention on areas where results are not being achieved at a sufficient level.

Many of the indicators are tied to outcomes defined by our funders, the Government of Alberta under *A Plan for Alberta: Ending Homelessness in 10 Years* and the Government of Canada through the *Homelessness Partnering Strategy* 2014-2019. These outcomes have been rephrased as key questions in this document: those in blue text are from the Government of Alberta and those in red text are from the Government of Canada.

Directly above each indicator is a statement in bold identifying **which clients are included in the calculation**. Any *exclusions* are spelled out in italics in the description of the indicator (for instance, some indicators do not count clients if they are missing specific information or died or became incarcerated while in the program). Levels are colour-coded for ease of reading: dark green exceeds expectations, light green meets expectations and red falls short of expectations.

For the 2016-17 fiscal year, a few changes have been made to existing indicators and a few indicators that were not previously reported are now being included. Details are available at the end of this report.

# **Key Indicators**

Are we housing and supporting as many people as we can?

	Clients + dependents housed	Clients housed	Target (clients only)	Housings as % of target
<b>Bent Arrow</b>	11	11	12	92%
<b>Bissell Centre</b>	1	1	8	13%
<b>Boyle Street</b>	2	0	24	0%
E4C	11	8	24	33%
George Spady	5	5	12	42%
<b>Hope Mission</b>	2	2	4	50%
Jasper Place	5	4	12	33%
YMCA	32	13	24	54%
<b>Homeward Trust</b>	18	16	48	33%
Bissell (OHT)	14	14	24	58%
Total	101	74	192	39%

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	<b>Jasper Place</b>	<b>YMCA</b>	Total
Client : worker ratio	13.2	14.8	13.3	13.4	17.0	20.3	12.9	17.5	15.1
Target ratio	15-18*	17-20	17-20	17-20	17-20	17-20	17-20	17-20	17-20
Funded staff	5*	9	9	8	4	6	8	8	57

Are we reaching priority clients?

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Chronically homeless	45%	86%	80%	63%	84%	73%	82%	66%	74%
Aboriginal	86%	55%	49%	57%	37%	39%	56%	59%	54%

# Are clients becoming more stable in their housing and achieving successful outcomes?

Status 12 months after entering program

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Remaining housed	89%	88%	80%	92%	83%	93%	92%	95%	89%
In program, housed	45%	76%	61%	87%	64%	84%	76%	77%	73%
Successful exits	43%	13%	19%	5%	19%	9%	16%	18%	16%

# **Summary**

<u>Caseload</u>: Housings continued to remain low and caseload continued to decline dramatically through the quarter, as focus remained on moving existing clients to sustainable long-term housing. Three agencies are at expected levels, but five are under capacity.

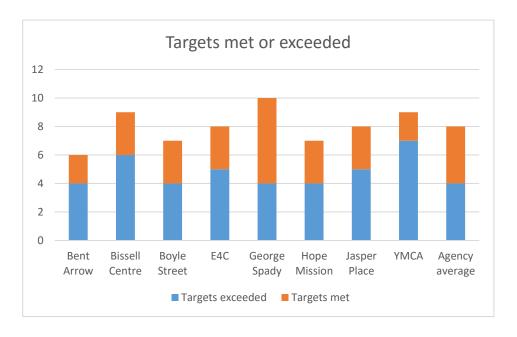
<u>Reaching Priority Populations</u>: The trend here remains similar to previous reporting periods. Overall, ICM successfully reaches priority populations, the chronically homeless and aboriginal clients. Two agencies are short of the minimum expected levels for serving Aboriginal clients, though the are both very close to the target (and closer than at last reporting). One agency has a large share of non-chronically homeless clients.

<u>Successful Housing Outcomes</u>: 89% of clients remain housed after 12 months and 18 months; further, less than 10% of clients are rehoused due to an eviction after 6 months of housing. Only 18% of clients who reached the 18-month milestone in the last year exited successfully, but this number is rising rapidly - it was 34% in the most recent quarter.

<u>Time to Housing</u>: Only 31% of clients are housed within the target time of 45 days or less, although four agencies have 70% or more of clients housed in that timeframe. On average, it takes 69 days for a client to find housing.

<u>Service Delivery</u>: Agencies are struggling in all three areas of service delivery - conducting home visits every month, completing SPDATs on time, and especially in providing Aboriginal clients with access to Aboriginal culture.

<u>Targets Met or Exceeded</u>: The graph to the right provides an overview of how many targets (out of 18) each agency is meeting or exceeding. On average, just under half of the targets are being met or exceeded.



# **All Indicators**

#### Are we reaching priority clients?

<u>Performance Indicator 1</u>: The percentage of clients on Housing First teams who were chronically homeless at intake. Other priority populations are shown for information. Excluded: Clients with neither an intake interview nor VI-SPDAT completed.

#### Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	<b>Jasper Place</b>	<b>YMCA</b>	Total
Chronically homeless	45%	86%	80%	63%	84%	73%	82%	66%	74%
Family with children	47%	24%	28%	40%	1%	11%	24%	61%	31%
Youth	18%	4%	7%	11%	4%	5%	3%	9%	7%
Fleeing / exposed to									
domestic violence	35%	32%	37%	52%	23%	25%	26%	39%	34%
Clients included	66	132	116	103	67	116	101	134	835
Clients missing data	0	1	4	4	1	6	2	6	24

	Targets	
More than expected	Expected	Less than expected
>80%	60-80%	<60%

Youth are clients age 24 or less when entering the program

<u>Performance Indicator 2:</u> The percentage of Aboriginal clients on Housing First teams' caseloads. Excluded: Clients not reporting ethnicity.

#### Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Aboriginal	86%	55%	49%	57%	37%	39%	56%	59%	54%
Total clients	66	132	120	107	68	120	103	136	852

	Targets	
More than expected	Expected	Less than expected
>50%	40-50%	<40%

This indicator refers to clients who self-identify as Aboriginal, regardless of official status. Bent Arrow is the sole ICM agency focused exclusively on Aboriginal clients.

#### Are we housing people quickly enough?

<u>Performance Indicator 3</u>: The percentage of clients housed within 45 days of beginning to work with a housing team (intake). Excluded: Clients achieving housing without the support of a team and clients never successfully contacted (dismissed unsuccessfully from intake in less than two weeks)

Clients entering intake at least 45 days and no more than 1 year and 45 days prior to end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
<45 days	31%	100%	70%	21%	28%	76%	50%	10%	31%
46-90 days	37%	0%	16%	50%	40%	22%	27%	34%	29%
91+ days	8%	0%	0%	29%	11%	3%	9%	20%	20%
In process (46+ days)	16%	0%	2%	0%	0%	0%	0%	17%	4%
Unsuccessful	8%	0%	13%	0%	21%	0%	14%	20%	16%
# of clients	49	4	63	28	47	37	44	71	574
Avg days to housing	60	11	27	69	57	36	47	82	69

	Targets	
More than expected	Expected	Less than expected
>70%	50-70%	<50%

For this indicator, results are also provided for the two teams that only house and do not continue to support clients: Homeward Trust and the Bissell Outreach Housing Team.

	HTE	<b>Bissell OHT</b>
<45 Days	13%	-
46-90 Days	28%	-
91+ days	34%	-
In process (46+ days)	1%	-
Unsuccessful	25%	-
# of clients	202	-
Avg days to housing	99	-

## Are we serving as many clients as we can?

<u>Performance Indicator 4</u>: Client-to-worker ratio – the number of active clients on the caseload versus the number of funded Follow-up Support Workers, as counted at the end of a reporting period.

#### Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Client : worker ratio	13.2	14.8	13.3	13.4	17.0	20.3	12.9	17.5	15.1
Target ratio	15-18*	17-20	17-20	17-20	17-20	17-20	17-20	17-20	17-20
Funded staff	5*	9	9	8	4	6	8	8	57

Targets								
More than expected	Expected	Less than expected						
Caseload in upper half	Caseload in lower half of	Caseload below or						
of target range	target range	above target range						

<sup>\*</sup>Bent Arrow has a unique combination of FSWs and support staff treated as an equivalent of 5 FSWs with a lower caseload target.

<u>Performance Indicator 5</u>: Percentage of clients housed within the last year who were referred by Coordinated Access or another team.

#### Clients housed in previous year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Percent from referrals	60%	76%	41%	65%	62%	19%	67%	74%	58%
Number of Clients	52	41	59	40	82	59	69	72	474

Targets							
More than expected	Expected	Less than expected					
>70%	50-70%	<50%					

This set of targets will rise over the 2016-17 year as a coordinated intake system is fully implemented.

#### Are teams providing support in line with the program model?

<u>Performance Indicator 6</u>: Percentage of months in which clients receive at least one home visit.

#### Clients active in previous year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	<b>YMCA</b>	Total
Home visits completed	55%	71%	73%	60%	76%	69%	78%	57%	68%
Home visits required	977	2,091	1,716	1,571	1,032	945	1,818	1,933	12,083

Targets								
More than expected	Expected	Less than expected						
>90%	80-90%	<80%						

Data for Hope Mission only available since April 1, 2016.

<u>Performance Indicator 7</u>: Percentage of required SPDATs completed within 10 days of date due (SPDATs must be signed by clients). Only includes SPDATs since April 1, 2016.

#### Clients active since April 1, 2016

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	<b>YMCA</b>	Total
SPDATs on time	9%	44%	21%	30%	17%	16%	56%	17%	27%
SPDATs required	140	238	190	207	179	283	205	269	1,711

Targets							
More than expected	Expected	Less than expected					
>90%	80-90%	<80%					

#### Are we providing culturally relevant services for Aboriginal clients?

<u>Performance Indicator 8</u>: Percentage of Aboriginal clients referred to or provided with programming or services focused on culture, kinship, or traditional practice (at least one Aboriginal Culture effort).

#### Aboriginal clients active in the last year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	<b>YMCA</b>	Total
Clients with 1+ effort	18%	6%	28%	18%	13%	-	8%	9%	14%
Avg # of efforts/client	0.8	0.6	1.2	0.5	0.6	-	0.2	0.2	0.6

Targets								
More than expected	Expected	Less than expected						
>70%	50-70%	<50%						

Data for Hope Mission not presently available. Avg # of Efforts/ Client is the average number of Aboriginal Culture efforts provided for each year an Aboriginal client is in program.

#### Are clients becoming more stable in their housing?

#### Are clients achieving successful outcomes?

<u>Performance Indicator 10</u>: After 6 months in housing, percentage of clients with one or more rehousings due to eviction. Excluded: Clients with no Housing Placement Form and no family information linking them to a Housing Placement Form.

#### Clients active in the last year who had been in the program longer than six months

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Clients rehoused due to	0%	9%	9%	9%	6%	4%	12%	10%	0%
eviction	370	570	370	7	070	470	1270	1070	370
# of clients eligible	107	219	178	158	118	213	202	187	1382

Targets								
More than expected	Expected	Less than expected						
>90%	80-90%	<80%						

<u>Performance Indicator 11</u>: Percentage of clients who remain housed at six months. Excluded: Clients with a neutral exit prior to 6 months of housing (see Definition of Successful Exit at end of document)

#### Clients who would have attained 6 months in the program during the previous year (whether or not they continued in the program)

			_			_			
	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Remaining housed	93%	91%	88%	98%	89%	93%	97%	99%	94%
In program, housed	76%	87%	77%	96%	76%	93%	92%	95%	87%
Successful exits	18%	4%	11%	2%	13%	0%	5%	4%	7%
In program, unhoused	4%	8%	2%	0%	0%	3%	2%	1%	3%
Unsuccessful exits	3%	1%	10%	2%	11%	4%	1%	0%	4%
# of clients	74	75	83	51	55	100	87	94	619

Targets							
More than expected	Expected	Less than expected					
>90%	80-90%	<80%					

<u>Performance Indicator 12/13</u>: Percentage of clients who remain housed/successfully exited at 12 months. Excluded: Clients with a neutral exit prior to 12 months of housing (see Definition of Successful Exit at end of document)

Clients who would have attained 12 months in the program during the previous year (whether or not they continued in the program)

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	<b>Jasper Place</b>	<b>YMCA</b>	Total
Remaining housed	89%	88%	80%	92%	83%	93%	92%	95%	89%
In program, housed	45%	76%	61%	87%	64%	84%	76%	77%	73%
Successful exits	43%	13%	19%	5%	19%	9%	16%	18%	16%
In program, unhoused	4%	3%	6%	4%	0%	1%	3%	4%	3%
Unsuccessful exits	8%	8%	14%	3%	17%	6%	5%	1%	7%
# of clients	53	95	64	91	53	80	63	78	577

	Targets		
More than expected	Expected	Less than expected	
>90%	80-90%	<80%	*Indicator 12: Remaining housed
>70%	50-70%	<50%	*Indicator 13: Successfully exited

<u>Performance Indicator 14</u>: Percentage of clients successfully exited at 18 months. Excluded: Clients with a neutral exit prior to 18 months of housing (see Definition of Successful Exit at end of document)

Clients who would have attained 18 months in the program during the previous year (whether or not they continued in the program)

			<u> </u>		<u> </u>		•	<del></del>	
	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	<b>YMCA</b>	Total
Remaining housed	92%	87%	92%	92%	84%	87%	86%	100%	89%
In program, housed	75%	80%	64%	68%	45%	81%	64%	90%	71%
Successful exits	17%	7%	28%	24%	39%	6%	22%	10%	18%
In program, unhoused	0%	6%	5%	3%	2%	1%	6%	0%	3%
Unsuccessful exits	8%	7%	3%	6%	14%	11%	8%	0%	7%
# of clients	12	70	39	72	49	70	36	41	389

Targets							
More than expected	Expected	Less than expected					
>80%	60-80%	<60%					

## Do clients have a reliable source of income prior to leaving Housing First?

<u>Performance Indicator 15</u>: After 6 months in housing, percentage of clients receiving income from government or employment sources. Excluded: Clients who did not complete an intake interview or a 9-month follow-up.

#### Clients who completed a 9-month follow-up provincial assessment during the previous year and previously completed an intake assessment

				<u> </u>		<u> </u>			
	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	<b>YMCA</b>	Total
<u>Intake</u>									
Government	31	95	61	87	45	92	78	87	576
Employment	3	5	1	17	2	6	5	5	44
Other	3	12	7	16	7	32	10	10	97
No income	1	7	4	2	2	4	3	0	23
Govt or employment	34	97	61	99	45	94	83	90	603
After 6 months									
Government	36	97	61	88	47	90	77	82	578
Employment	2	4	6	15	6	6	3	4	46
Other	7	14	4	25	8	30	18	16	122
No income	0	1	1	0	0	1	1	0	4
Govt or employment	37	99	65	95	50	93	77	86	602
% govt or employment	90%	90%	98%	91%	93%	87%	86%	95%	91%
Clients included	41	110	66	104	54	107	90	91	663
Clients missing data	9	7	6	7	9	19	4	16	77

Targets							
More than expected	Expected	Less than expected					
>90%	80-90%	<80%					

Government refers to provincial government income: AISH and Alberta Income Support. Other includes all other forms of income: pension, student, EI, aboriginal funding, etc. Data at intake are shown for comparison.

### Are clients becoming independent and self-sufficient?

<u>Performance Indicator 16</u>: After 12 months in housing, percentage of clients with a 25% reduction in SPDAT scores. Excluded: Clients not completing a 12-month and clients not completing any of intake, housing or 30-day SPDAT.

#### Clients completing a 12-month SPDAT in the last year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	Jasper Place	YMCA	Total
Share of clients with									
25% reduction	43%	56%	78%	51%	55%	57%	44%	72%	57%
Average reduction	17%	28%	38%	26%	24%	29%	21%	38%	28%
Clients included	30	80	40	68	47	70	50	47	432
Clients missing data	0	3	5	12	16	14	7	29	86

Targets							
More than expected	Expected	Less than expected					
>70%	50-70%	<50%					

The 12-month SPDAT is compared to the maximum score on any of the intake, housing or 30-day SPDATs

<u>Performance Indicator 17/18</u>: Percentage of clients on caseload who have been in program more than 12/18 months, at end of period.

## Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	<b>George Spady</b>	<b>Hope Mission</b>	<b>Jasper Place</b>	<b>YMCA</b>	Total
Clients >12 months	27	96	75	71	11	74	48	74	476
Active clients	66	133	120	107	68	122	103	140	859
% >12 months	41%	72%	63%	66%	16%	61%	47%	53%	55%
Clients >18 months	11	61	65	55	7	51	32	46	328
Active clients	66	133	120	107	68	122	103	140	859
% >18 months	17%	46%	54%	51%	10%	42%	31%	33%	38%

Targets								
More than expected	Expected	Less than expected						
<20%	20-40%	>40%						
<5%	5-15%	>15%						

<sup>\*</sup>After 12 months in program
\*After 18 months in program

# **Changes to Indicators**

#### **Changes to Indicators**

New Indicator	Old Indicator	Rationale for Change
1) % of clients who are chronically homeless at intake	% of clients who are chronically homeless or priority populations at intake	Increased focus on ending chronic homelessness
	The 80th percentile of days until housing	The previous indicator used a measurement that was not familiar to some, only included clients who successfully achieved housing and created a very large delay that did not consider an agency's recent performance accurately.
9) -Target for service usage reduction set to 40-60%	-Target for service usage reduction set to 70-80%	-Previous target was unrealistically high
-Use of 3,6,9 and 12 month interviews	-Use of only 9 and 12 month interviews	-Alignment with Human Service calculation of this indicator
13-14) Percentage of clients who exit	-Percentage of exits that are graduations	-Easier to present related indicators side-by-side
successfully within 12/18 months.	or other successful housing	-Adds ability to track whether clients are housed or not while enrolled in
	-Median number of months to graduation	a program and to see housng status at program milestones (6, 12 and
	or successful housing, for clients who are	18 months after housing)
	successful.	

#### **Indicators Removed**

Old Indicator	Rationale for Change

Retention rate - clients still housed plus those who have	By construction, this indicator declines over time as a larger and larger share of the population
successfully exited, divided by the total number of	leaves the active client (still housed) pool. This does not make it a useful indicator for measuring
clients ever enrolled	outcomes or performance.
Percentage of graduates or successful exits returning to	The lag in information is too great to be useful - this provides retrospective information on clients
the Housing First program within one year	who finished the program 1-2.5 years earlier.
Percentage of clients lost to follow-up (disappeared)	Information not yet available from shelters; this indicator may be restored if shelter data becomes
and/or using shelters after 3 months in the Housing First	available.
program	

#### **Indicators Reported for the First Time**

- 5) Percentage of clients housed within the last year who were referred by Coordinated Access or another team
- 6) Percentage of months in which clients receive at least one home visit
- 7) Percentage of required SPDATs completed within 10 days of date due
- 8) Percentage of Aboriginal clients referred to or provided with programming or services focused on culture, kinship, or traditional practice
- 10) After 6 months in housing, percentage of clients with one or more rehousings due to eviction
- 16) After 12 months in housing, percentage of clients with a 25% reduction in SPDAT scores

# **Definition of Successful Exit**

Effective April 1, 2015

Whether an exit was "successful" or not is primarily determined by whether the client was stably housed at program exit. The first determinant is the response to Current Housing Status on the exit assessment; if this is missing or the answer is not clearly positive or negative, then dismissal reason is used as the determinant. Clients who transferred to another Housing First program or agency and clients who passed away while in the program are excluded. The specific categories used are as follows:

#### 1) Current Housing Status at Exit

Positive	Negative	Neutral
Supported housing	Incarceration facility	Family or friends
Subsidized housing	Absolutely homeless (street)	Other
Market housing	Hospital	No Response
	Emergency homeless shelter	
	Transitional housing	

2) If missing exit assessment or Current Housing Situation is Neutral, then Dismissal Reason

Positive	Negative	Neutral
Completed Follow-Up Period	Client Turned Away (Other)	Death of Client
Successful Placement in Housing/Self Sufficiency	Client Turned Away (Safety Concerns)	Referred to Other Housing First
Referred to Graduate Program	Disappeared/Lost Contact	Referred to Other Housing First
Referred to Other Agency/Service	Incarceration	Change of Client Circumstance
Resolved Own Homelessness	Refused Further Service	Blank
Moved Out of Service Area		

If this is also neutral, then the exit is considered neutral and excluded from any calculations involving successful or unsuccessful exits.