

# Intensive Case Management Quarterly Performance Report

Results to December 31, 2015

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## **Overview**

Program evaluation ensures that:

- o Public investment is used efficiently and optimally
- o Client and program successes are the focus of delivery
- o Continuous quality improvement can occur based on evidence
- o Funding decisions can be made objectively based on relative performance

The indicators below were developed to ensure the Housing First delivers the best performance possible for the clients we serve. These indicators are grouped into four categories, with the largest focus going to Program Outcomes and Client Outcomes:

<u>Program Outcomes</u> are directly linked to the ultimate goal of ending homelessness in Edmonton, focusing on prioritization of homeless people at the community level and achieving key housing and self-sufficiency outcomes for clients participating in the program.

<u>Client Outcomes</u> are the primary focus of all Housing First activities. The assumption is that focusing on Client Outcomes requires attention to achievement of Team and Service Outcomes. In the end, if clients are successful, then the goal of ending homelessness becomes that much more achievable. Client outcomes are largely based on mandated outcomes and indicators prescribed by both provincial and federal funders. Targets will be refined through analysis of data going forward.

Most <u>Team Outcomes and Service Outcomes</u> are not included in this report, but will be available in future evaluations. <u>Agency Outcomes</u> will be implemented in a later phase following the review of Homeward Trust's contracting and monitoring processes, which is currently underway.

Many of the indicators are tied to outcomes defined by our funders, the Government of Alberta under *A Plan for Alberta: Ending Homelessness in 10 Years* and the Government of Canada through the *Homelessness Partnering Strategy* 2014-2019. These outcomes have been rephrased as simple questions here: those in blue text are from the Government of Alberta and those in red text are from the Government of Canada.

Directly above each indicator is a statement in bold identifying **which clients are included in the calculation**. Any *exclusions* are spelled out in italics in the description of the indicator (for instance, some indicators do not count clients if they are missing specific information or died or became incarcerated while in the program). Levels are colour-coded for ease of reading: dark green exceeds expectations, light green meets expectations and red falls short of expectations.

## **Housing First Key Indicators**

## How many clients are being housed?

	Bent Arrow	Bissell Centre	Boyle Street	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Active clients plus dependants	216	300	272	284	36	262	300	396	2066
Active clients	98	205	152	149	36	193	183	172	1188
Minimum # of active clients	75	170	170	170	34	170	170	170	1129
Active clients as % of minimum	131%	121%	89%	88%	106%	114%	108%	101%	105%
New clients housed this quarter	12	11	22	11	1	27	34	14	132
New clients plus dependants housed	24	29	31	17	1	39	52	20	213
New clients as % of minimum	16%	6%	13%	6%	3%	16%	20%	8%	12%

\*New Clients Housed excludes clients transferred in from another program or housed by Homeward Trust Coordinated Access / Bissell Outreach Housing Team.

## Are we targeting priority clients?

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Aboriginal clients	85	116	79	82	13	74	89	99	637
Total clients	97	202	152	149	32	191	184	167	1174
% Aboriginal	88%	57%	52%	55%	41%	39%	48%	59%	54%
Priority or Chronic	79	162	129	120	22	133	154	132	931
Total Clients	88	169	145	137	29	155	169	135	1027
% Priority or Chronic	90%	96%	89%	88%	76%	86%	91%	98%	91%

## Are clients graduating to self-sufficiency?

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Successful Exits	21	15	28	17	7	18	34	10	150
Valid exits	40	30	47	26	13	42	54	23	275
Successful, % of exits	53%	50%	60%	65%	54%	43%	63%	43%	55%

## **Quarterly Report: Summary**

<u>Caseload</u>: With record-high housing numbers over the last two quarters, ICM has now reached expected levels at 99% of the minimum caseload requirement. Two agencies remain below 90% of minimum, but some agencies are well over 100% (note: these numbers are mildly inflated as targets have not been adjusted for additional UFI capacity).

<u>Reaching Priority Populations</u>: Overall, ICM successfully reaches priority populations, the chronically homeless and aboriginal clients. Only one agency is still short of the minimum expected levels for serving Aboriginal clients and just barely. It is concerning that at some agencies the share of Aboriginal clients on caseloads has increased by having non-Aboriginal clients exit sooner and keeping Aboriginal clients on the caseload longer, rather than by taking in more Aboriginal clients.

<u>Successful Housing Outcomes</u>: Over the last year, 55% of clients leaving the program were in stable housing, though results vary greatly by agency. However, almost half of all clients who leave with stable housing spend two years in the program and 20% spend at least three years in the program. Half of all active clients have been in the program more than a year and one third have been more than 18 months.

<u>Time to Housing</u>: Half of all clients are housed within 53 days of beginning the housing search process, but 20% of clients take more than 105 days. These trends have deteriorated somewhat from previous quarters.

<u>Emergency Service Usage</u>: Over the last year, new clients have reported significant increases in some service usage or much less decrease than clients did a year earlier. Interactions with police have shown very erratic trends in the last four quarters, suggesting possible errors or ongoing modifications in the data.

Income Stability: After 9 months in program, 99% of clients had some form of income and 10% of clients earned income from employment.

## **Agency Feedback**

In constructing the quarterly report data was pulled across Efforts to Outcomes. The data is reflective of both the work of the front-line as well as agency leadership. In addition, indicators are a result of the work within the Housing First Advisory Council in discerning what information is most helpful to those at an agency level.

ETO data is unable to show the details of operations or changes within an agency or team which contribute to these numbers. Similarly, ETO is not able to show why a team had either an incredible success or an obstacle to attaining goals. Telling this story is a critical piece in our journey as a Housing First program.

In order to enable a productive, two-way dialogue about performance, agency feedback is needed to add context for interpretation. After reading though this report, please provide Homeward Trust with some comments, feedback, and reflections in response by (date). For instance, consider:

- Are the data in the report accurate? Were you expecting different results?
- What stands out for you in the data provided?
- What were the events or actions at a program level that had a strong impact on specific indicators this quarter?

Program Outcomes: The Housing First program should be focused on ending homelessness, starting with those most in need.

## Are we targeting priority clients?

<u>Performance Indicator 1</u>: The percentage of clients on Housing First teams who are priority populations and/or chronically homeless at intake. Excluded: Clients with no intake interview and clients whose intake interview was conducted at another agency.

#### Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Priority Population	60	76	70	107	7	62	68	104	554
Chronically Homeless	42	151	102	80	22	105	126	92	720
Priority or Chronic	79	162	129	120	22	133	154	132	931
Total Clients	88	169	145	137	29	155	169	135	1027
% Priority or Chronic	90%	96%	89%	88%	76%	86%	91%	98%	91%

#### Clients housed in the previous year

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Priority Population	48	43	51	52	5	35	39	61	334
Chronically Homeless	24	66	49	40	18	56	57	38	348
Priority or Chronic	57	74	70	62	19	70	75	65	492
Total Clients	66	78	75	75	28	74	85	67	548
% Priority or Chronic	86%	95%	93%	83%	68%	95%	88%	97%	90%

	Targets	
More than expected	Expected	Less than expected
>80%	60-80%	<60%

Priority populations include youth (up to age 24), families with children, people fleeing domestic violence and those living in AW-sponsored hotels. Priority plus Chronic does not equal the Priority or Chronic category because many clients are in both categories.

<u>Performance Indicator 2</u>: The percentage of Aboriginal clients on Housing First teams' caseloads. Excluded: Clients with no SPDAT available (pending data resolution) and clients with no ethnicity information.

## Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Aboriginal clients	85	116	79	82	13	74	89	99	637
Total clients	97	202	152	149	32	191	184	167	1174
% Aboriginal	88%	57%	52%	55%	41%	39%	48%	59%	54%

#### Clients housed in the previous quarter

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Aboriginal clients	11	9	10	9	1	16	19	5	80
Total clients	12	14	22	18	1	33	32	14	146
% Aboriginal	92%	64%	45%	50%	100%	48%	59%	36%	55%

## Clients housed in the previous year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Aboriginal clients	60	56	47	46	10	54	47	61	381
Total clients	71	97	76	85	30	106	92	98	655
% Aboriginal	85%	58%	62%	54%	33%	51%	51%	62%	58%

	Targets		-
More than expected	Expected	Less than expected	
>50%	40-50%	<40%	(

This indicator refers to clients who self-identify as Aboriginal, regardless of official status. Bent Arrow is the sole Housing First agency focused exclusively on Aboriginal clients.

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
>52	0	0	1	0	0	0	0	0	1
42-52	0	6	9	6	0	10	8	1	40
35-41	1	0	10	3	0	3	5	9	31
<=34	12	5	2	2	1	2	18	11	53
# Clients housed	13	11	22	11	1	15	31	21	125
Average acuity	24	40	41	40	34	43	33	30	36

#### Clients housed in the previous quarter

This is contextual information about the acuity of incoming clients, not an agreed performance indicator.

## Are we housing people quickly enough?

<u>Performance Indicator 3</u>: The 80th percentile of number of days between when clients are accepted for intake for the Housing First program and when they are housed, when ordered lowest to highest. Excluded: Clients with no intake information, clients for whom intake is greater than 450 days or less than 1 day (assumed to be incorrect data) and clients still in intake (not yet housed).

## Clients housed in the previous year

Percentiles	<b>Bent Arrow</b>	Bissell	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
50th	60	76	21	76	64	46	46	70	53
80th	115	133	42	126	106	99	88	167	105
90th	156	164	67	153	128	148	128	242	147
# of clients	57	52	72	64	27	72	84	70	498

Targets								
More than expected	Expected	Less than expected						
<30 days	<b>30-45 days</b>	>45 days						

This chart shows the 50<sup>th</sup>, 80<sup>th</sup> and 90<sup>th</sup> percentiles: the 50<sup>th</sup> indicates that half of clients are housed in that number of days or fewer; the 80<sup>th</sup> indicates that 80% of clients are housed in that number of days or fewer and the 90<sup>th</sup> indicates that 90% of clients are housed in that number of days or fewer. Clients who were in intake two separate times

in the same year (and were successfully housed both times) are counted twice.

<u>Performance Indicator 4</u>: CBO Retention Rate Formula – the number of clients still housed plus those who have successfully exited, divided by the total number of clients enrolled, accounting for returns of exited clients. The resulting value is presented as a percentage. Excluded: Clients who left the program due to death or incarceration.

Percentiles	Bent Arrow	Bissell	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Active or successful	110	293	371	258	47	256	440	301	2136
All clients	170	348	499	312	53	454	564	369	2781
Percent	65%	84%	74%	83%	89%	56%	78%	82%	77%

#### All clients ever active in program

	Targets		
More than expected	Expected	Less than expected	(
>85%	70-85%	<70%	

Note: This indicator has NOT been updated to match the definition of success in **question 6.** This formula shows the retention rate for all clients active during the year and uses the CBO rate, counting those who leave and re-enter only once. Success is a

yes/no option at the worker's discretion when dismissing a client from the program. Please note, shorter periods will tend to create higher rates, so agencies commencing programs in the last two years will not be comparable to other agencies.

<u>Performance Indicator 5</u>: Percentage of graduates or successful exits returning to the Housing First program within one year.

#### Clients who successfully exited 1 year to 2.5 years prior to the end of period (i.e., Jul 2013 - Dec 2014)

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Returners	0	1	1	0	0	6	9	0	17
Prior Successful Exits	9	42	45	29	1	37	46	17	226
Percent	0%	2%	2%	0%	0%	16%	20%	0%	8%

	Targets		
More than expected	Expected	Less than expected	
<5%	5-15%	>15%	

## Note: This indicator was changed in Q1 to use the revised definition of successful exit. This indicator examines whether clients who successfully completed the program are becoming homeless again and returning to any Intensive Case Management program within one year of graduation.

## Are clients moving on to successful outcomes, including graduation?

<u>Performance Indicator 6</u>: Percentage of all exits that are graduations or other successful housing. Excluded: Clients who left the program due to death or referred to another Housing First provider (Neutral).

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Unsuccessful	19	15	19	9	6	24	20	13	125
Successful	21	15	28	17	7	18	34	10	150
Neutral	3	6	3	2	3	5	6	4	32
Missing	0	0	0	0	0	3	0	0	3
All exits	43	36	50	28	16	50	60	27	310
Valid Exits	40	30	47	26	13	42	54	23	275
Successful, % of valid exits	53%	50%	60%	65%	54%	43%	63%	43%	55%

## Clients who exited the program within the previous year

Targets								
More than expected	Expected	Less than expected						
>70%	50-70%	<50%						

## Note: This indicator was changed in Q1 to use the revised definition of successful

exit. Housing status at exit is used as the indicator of a successful exit. Where an exit assessment was not completed or a neutral answer was given ("Other", "No

Response", "Family or Friends"), the dismissal reason is used to determine whether the exit was positive or negative. If this is also indeterminate, the exit is recorded as neutral and excluded from the calculation, as are all deaths and referrals to another Housing First program or agency.

<u>Performance Indicator 7</u>: Percentage of clients lost to follow-up (disappeared) after 3 months in the Housing First program. Excluded: None.

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Lost to follow-up	16	9	1	4	2	12	10	8	62
Eligible at 3 months	127	226	180	159	45	207	212	179	1335
Percent lost	13%	4%	1%	3%	4%	6%	5%	4%	5%

#### Clients who attained 3 months in the program (the 3-month milestone) during the previous year

	Targets	
More than expected	Expected	Less than expected
<5%	5-15%	>15%

This indicator considers clients who, at any point during the year, were active in the program and had been so for at least three months.

## Team Outcomes: Teams form a system of access points and evidence-based services working together to end homelessness.

## Are we serving as many clients as we can?

<u>Performance Indicator 8</u>: Client-to-worker ratio – the number of active clients on the caseload versus the number of funded Follow-up Support Workers, as counted at the end of a reporting period.

## Clients active at the end of the period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Client : worker ratio (x:1)	24.5	20.5	15.2	14.9	18.0	19.3	18.3	17.2	18.0
Client + dependant : worker ratio (x:1)	5/10	30.0	27.2	28.4	18.0	26.2	30.0	39.6	31.3

	Targets	
> Contract minimum	Contract minimum	< Contract minimum

This indicator considers the number of workers funded in the contract, regardless of whether the positions were filled. Agencies are considered to meet the expectation if their ratio is within 0.5 of the contract minimum.

Client Outcomes: By participating in the Housing First program, clients should have fewer challenges, stable housing, and knowledge and skills to sustain themselves in the future.

## Are clients becoming more stable in their housing?

<u>Performance Indicator 19</u>: Percentage of clients who remain housed at 6 months. Excluded: Clients who left the program before 6 months due to death, incarceration or being referred to another Housing First provider.

#### Clients who attained 6 months in the program (the 6-month milestone) during the previous year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Housed	39	96	55	97	31	91	50	73	532
Eligible at 6 months	41	97	61	98	34	95	50	77	553
% Housed	95%	99%	90%	99%	91%	96%	100%	95%	96%

	Targets		
More than expected	Expected	Less than expected	(
>90%	80-90%	<80%	

**Note: This indicator was changed in Q1 to use the revised definition of successful exit.** Housed refers to clients who were still active in the program or had exited successfully.

<u>Performance Indicator 20</u>: Percentage of clients who remain housed at 12 months. Excluded: Clients who left the program before 12 months due to death, incarceration or being referred to another Housing First provider.

## Clients who attained 12 months in the program (the 12-month milestone) during the previous year

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Housed	16	71	31	45	17	80	32	40	332
Eligible at 12 months	22	73	35	49	17	93	34	45	368
% Housed	73%	97%	89%	92%	100%	86%	94%	89%	90%

Targets								
More than expected	Expected	Less than expected						
>90%	80-90%	<80%						

**Note: This indicator was changed in Q1 to use the revised definition of successful exit.** Housed refers to clients who were still active in the program or had exited successfully.

## Do clients have a reliable source of income prior to leaving Housing First?

<u>Performance Indicator 21</u>: After 6 months in housing, percentage of clients receiving income from government or employment sources. Excluded: Clients who did not complete an intake interview or a 9-month follow-up.

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
<u>Intake</u>									
Government	13	55	32	62	16	70	23	27	298
Employment	0	3	1	14	1	5	2	1	27
Other	0	4	1	12	3	2	8	4	34
No income	2	5	3	2	0	1	3	0	16
Govt or employment	13	56	33	73	16	72	24	27	314
After 6 months									
Government	15	61	33	65	16	63	25	26	304
Employment	0	3	3	14	1	9	3	1	34
Other	0	5	1	13	8	9	9	7	52
No income	0	1	0	0	0	0	0	0	1
Govt or employment	15	62	35	70	17	67	25	27	318
% Govt or employment	100%	97%	97%	91%	89%	89%	83%	96%	92%
# of clients eligible	15	64	36	77	19	75	30	28	344

## Clients who had a 9-month follow-up provincial assessment completed during the previous year

Targets								
More than expected	Expected	Less than expected						
>90%	80-90%	<80%						

This indicator shows income by source for all clients who had a 9-month follow-up interview during the study year (covering the period from 6 to 9 months in the program). Data for the same clients at intake are shown for comparison. Government

refers to provincial government income: AISH and Alberta Income Support. Other includes all other forms of income: pension, student, EI, aboriginal funding, etc.

## Are clients able to sustain themselves after 12 to 18 months of service?

Performance Indicator 23: Median number of months to graduation or successful housing, for clients who are successful.

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
50th	10	20	23	26	10	23	33	14	22
80th	31	30	35	36	13	30	44	25	35
# of clients	21	15	28	17	7	18	34	10	150

#### Clients who exited successfully during the previous year

The 50<sup>th</sup> percentile indicates that half of clients graduate in that number of month or fewer; the 80<sup>th</sup> indicates that 80% of clients graduate in that number of months or fewer. There are no clients who graduated twice in the same year. This indicator replaces "At 12 months in housing, percentage of clients who fulfill graduation criteria" and has no pre-determined targets.

## Performance Indicator 24: Percentage of clients on caseload who have been in program more than 12 months, at end of period.

#### Clients active at end of period

	Bent Arrow	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Clients >12 months	39	113	87	69	11	87	95	76	577
Active clients	98	204	152	149	32	191	184	170	1180
% >12 months	40%	55%	57%	46%	34%	46%	52%	45%	49%

This indicator shows how many active clients have been in the program for more than 12 months. This indicator replaces "At 12 months in housing, percentage of clients who fulfill graduation criteria" and has no pre-determined targets.

Performance Indicator 25: Percentage of clients on caseload who have been in program more than 18 months, at end of period.

#### Clients active at end of period

	<b>Bent Arrow</b>	<b>Bissell Centre</b>	<b>Boyle Street</b>	E4C	George Spady	Hope Mission	Jasper Place	YMCA	Agency Total
Clients >18 months	35	84	74	34	5	55	83	53	423
Active clients	98	204	152	149	32	191	184	170	1180
% >18 months	36%	41%	49%	23%	16%	29%	45%	31%	36%

This indicator shows how many active clients have been in the program for more than 18 months. This indicator replaces "At 18 months in housing, percentage of clients who fulfill graduation criteria" and has no pre-determined targets.